PADUCAH GASEOUS DIFFUSION PLANT CITIZENS ADVISORY BOARD

115 Memorial Drive • Paducah, Kentucky 42001 • (270) 554-3004 • info@pgdpcab.org • www.pgdpcab.org

Paducah Gaseous Diffusion Plant Citizens Advisory Board
Future Use Subcommittee Meeting Summary
February 11, 2013

The Future Use Subcommittee met at the Environmental Information Center (EIC) in Paducah, Kentucky on Monday, February 11th at 5:00 p.m.

Board members present: Ralph Young, Ken Wheeler, Richard Rushing, Ben Peterson, Jim Tidwell, Diane O'Brien, and Tom Grassham

U.S. Department of Energy (DOE) and contractors: Buz Smith, Bud Sokolovich, DOE; Joe Walker, LATA KY; Yvette Cantrell, Leslie Cusick, RSI; Eric Roberts, Jim Ethridge, EHI

Future Use Subcommittee Meeting

Roberts opened the meeting and called for introductions. He then turned the meeting over to **Cantrell** for a presentation.

Peterson: If we have a proposed use, how defined would it have to be? Does it have to be specific, or if the community developed a plan, could we petition DOE to transfer (property) that was based on the plan?	**Sokolovich:** The more specific the better.

Cantrell suggested that the CAB find a focus and prioritize what they want to accomplish to help them become the integrator for DOE.

Wheeler: How could or should the CAB interface with the property transfer process? Is there a need for a supplemental recommendation on our part to bless that utilization?	**Cantrell:** You certainly could do that. I would probably have DOE and the economic development folks come and discuss that.
Wheeler: Would a recommendation from the CAB do anything in DOE's eyes to accelerate or emphasize the need to proceed with that kind of land transfer?	**Cantrell:** In this example, I think it is appropriate for the CAB to make that kind of recommendation.
Wheeler: What you are saying is any complimentary voice from the CAB on any site promoted for transfer would be appropriate.	**Cantrell:** Personally, I would like to see the CAB and the Paducah community takes ownership if this and become an integrating force.
Wheeler: It looks like to me that we are going to have to be reactive to opportunities as they show up.	

Cusick gave an overview of the National Environmental Policy Act (NEPA) and how it relates to the site.

Roberts: Is there any part of an EA that can be done prior to a specific request for land? Are there things the CAB can do to encourage DOE to knock out steps one through five so when it's time…	**Cusick:** The site wide environmental assessment is the plan ahead document.
Roberts: Is that document being worked?	**Smith:** There will be a public meeting in March for the draft document where the public can provide input.
Roberts: So if you have the EIS, how much does that shorten the EA process?	**Cusick:** The broad number of uses proposed for Paducah can be covered in an environmental assessment. Any time a proposal comes here or PACRO, it would get screened against that environmental assessment, whether is within that range or not.
Wheeler: Could you explain how the contractor will go about developing the assessment?	**Cusick:** An EA has a number of required sections. The first one is purpose and need for the agency action, which is why you want to do what you want to do and what do you need it for. Next would be the preferred alternative. Then there is the no-action alternative. After that you look at other alternatives for the site. Next would be to look at the environmental impacts for your preferred alternative and other alternatives. Then you look at the consequences of the no-action alternative. DOE still has to do the cleanup if this alternative is chosen. At that point, a decision is made. It can be 'no significant impact', or there is an impact and DOE has to prepare an environmental impact statement.
Wheeler: Then there would be no interface other than the public meeting? **Young:** That's what's disappointing. All of a sudden we have to work quickly to be ready for a public meeting next month.	**Smith:** It has got to be for the whole community.
Peterson: And then the same people show up. A few people from LATA, a few people from USEC, and us.	**Cantrell:** The thing is people don't need to come to this meeting expecting a plan.
Peterson: Right. This is not a plan. It is a technical document that supports a plan.	**Cantrell:** We want the plan to come from the community.
Peterson: The EA will tell us what is possible for the site as far as what types of things it could be used for. It is basically going to tell you how clean the land is and what the potential uses are. It will identify environmental liabilities as they relate to potential land uses out on the site.	**Cusick:** Potential environmental consequences. NEPA looks at reasonably foreseeable future action. So if you want to look at what's reasonable, look at what you have now, and look at other DOE sites to see what has been proposed.
Cantrell: How do you determine who the "community" is for input?	**Cusick:** It comes down to DOE knowing their community.

Tidwell: I think we should take it upon ourselves to invite the Mayor, the Judge, the county commissioners, and other influential people to the public meeting to get a better feel for the opinion of the community. **Peterson:** One of the keys to that end though is we got to know that we should have in mind what we are wanting to be part of the plan, the components of a plan before we would bring those in and get their ideas as well. What we talked about today to me isn't really a plan. All we've talked about are two components of a plan. We've talked about the economic part of a plan which one group's doing and we talked about the environmental component of a plan which another group is going to be doing. I have not heard any talk about transportation, access to the site. I've not heard anything about infrastructure. What infrastructure exists on the site? Could that infrastructure even support multiple industries? What is our assets and liabilities of the site? Do we want a design as you go economic development document, or do we want a more comprehensive plan that identifies new things and can be adapted as we get new things in, but we are sure we have proper infrastructure in place to handle that?	**Cantrell:** I see the CAB as being the integrator, where DOE is cleanup and the community is future use, the CAB has the knowledge to touch both sides.
Wheeler: I think Ben's comment is really two different parts. The process is the same for here and the arts building downtown. The first part of the EA would be the same. The second part would obviously be different. I would not want that to impede getting the EA put together.	**Peterson:** It would complement the EA, it would not impede it.
Grassham: The EA is going to encompass, more or less an idea, if I understood what you said, is going to be suitable for the whole plant and all types of uses. That is what the EA will come up with?	**Smith:** All it will do is say what can be done on the site.
Grassham: I think we are trying to jump ahead of ourselves until we get the EA. We can't tell the heads of anything we want your input unless they know what the input is going to be about. That's where the information from the EA is going to come in.	**Cantrell:** I think this community is ahead on the fact we have to do an EA. From past surveys of the area, consistently they have suggested some type of industrial and recreational use for the site. The NEPA survey that was done was pretty through.
Tidwell: Did any of those surveys rule out anything?	**Cantrell:** No they didn't.
Tidwell: When are we going to have this hearing?	**Smith:** March the 18th.
Tidwell: Has it been advertised yet?	**Smith:** Not yet. It will be closer to March

	18th.
Tidwell: Can we as CAB members get a copy of what's going to be advertised?	**Smith:** Yes. The CAB will be copied.
Roberts: Is it safe to say that the EA is not going to have anything in it that we haven't seen already? The End State documents have all said industrial and recreational and the EA as well. I need you to think about a plan. Yvette (Cantrell) told you that 2/3 of the site will not be available for twenty years. She also showed you a slide earlier that Bill Murphie (DOE) said that if you don't have a plan, DOE will move forward at their pace. I really think as a Board we need to understand what DOE's pace is. You need to take a look at what grounds will be available, how does this work, and go from there. What do the other organizations involved for the community need?	**Peterson:** What I would like to do is when a potential industrial prospect comes in I would be able to say these sites are available now, these will be available in 5 to 10 years, they are able to provide this much water, electricity, they have wastewater treatment, here ate areas with things stored still, here are areas for potential expansion, and then you have that information to help potential industrial prospects make decisions.
O'Brien: But because of premise liability, is anyone going to want to build next to something like the waste cell.	**Cantrell:** That's a very good question to ask an economic development person. That in turn helps you develop a recommendation about the site that would be picked for the waste cell.
Peterson: Or we might come up with a suggestion about the kind of activity for the site that would say we don't recommend a particular activity for the site.	**Cantrell:** And that type of thing is exactly why you are best suited to help with this decision because it is within your scope.
Roberts: And that is why you pulled together the summit team, because you saw that there were several different plans going on and no one was really talking to anyone else.	**Cantrell:** And that meeting was beneficial because we found out that LATA had been given scope by DOE for cleanup that the economic development folks said that they didn't need. So we saved limited available money for DOE by doing that.
Rushing: The railroad here is unique in the country by having possible access by four major railroads. You don't find many sites like that. Looking at history since 1964, Paducah is not the first place you would pick to locate an industry in the United States. Industry comes to a place looking for reasons not to locate there, and there are plenty of reasons not to locate there. I think we need a plan. What happens when DOE gets the property cleaned up and there is no use for the summit team for that property? Does somebody get it dumped in their lap by DOE?	**Sokolovich:** If no one wanted the property, most likely DOE would dispose of most of it probably through the General Services Administration. They have the expertise to dispose of it and would probably be done through an auction to the highest bidder. The only thing that would be left are areas that they couldn't transfer because of contamination or something like that.
Tidwell: That's why we have Chad of PED to promote the positive things about Paducah and the site.	**Cantrell:** Chad said that one of the big questions from companies was how that groundwater plume is going to affect my business. We know that is on their minds already, so it would be within the CAB's scope to ask DOE if the risk is equal,

	wouldn't we be better off cleaning up the plume first because of those companies concerns. I think now you need to focus on what you want your role to be, what you need to focus on.
Young: I am worried that the community is weary of making these inputs, like at the public meeting. They might think that it is the same old thing and not show up to the meeting. Then you get the same people showing up with the same comments to make the result kind of biased. **Tidwell:** This is why I want to know what is going to be presented at the public meeting. I want to be thinking about it, so I will know if I invite someone to come to it, they will be getting something out if it.	**Smith:** On the 21st we will include some information in a presentation about this so you will have a good idea about the environmental assessment process. You will have a good idea of what it's about, and how to express to the community things that are important. The public meeting will be more of an informational meeting on the process. The environmental assessment will come out in May or June so the community can look at it and see what it contains, and they will be able to comment on it.
Roberts: I am somewhat afraid we are expecting two different things out of the public meeting. Is the contractor basically going to cover why they are doing an EA?	**Smith:** Right.
Roberts: The presentation is going to explain the regulatory reasoning behind it?	**Smith:** Right.
Roberts: There will be a Q&A session at the end?	**Smith:** Yes.
Roberts: I gather there's not going to be a lot of additional information presented beyond what Leslie (Cusick) has given us tonight.	**Smith:** I don't think there will be a whole lot more. The big step if when the EA comes out. Then the people can read it and study it.
Roberts: So having a large turnout for this thing in March…	**Smith:** Is not going to be as important. Between March and the draft EA, the contractor is pulling together information to put into the EA, because there is a lot of environmental information the has to go into it.
O'Brien: Will they talk about the landfill as it now is and will they talk about the plumes?	**Smith:** They will talk about the environmental state that the site is in in the document.
Roberts: As we go through the Future Use process, maybe the biggest thing that this board can bring to the community is just an education and understanding of things like the meeting on the 18th isn't that big of a deal, so when people ask you can say you probably want to skip it because you understand what is going on. I would really ask that you guys be the subject matter experts on future use for the community because that is where the biggest difference can be made. **Tidwell:** As far as the plume goes, what affect will it have on the type of use? And the burial ground?	**Cantrell:** From a marketing aspect, that is something that needs to be asked of Chad (Chancellor). You could ask him what are the top five questions for companies looking to place here are.
Tidwell: We will need to know the answers based on what questions he has.	**Roberts:** When you get Chad's questions, you can sit down with Rob (Seifert) and Jennifer (Woodard) and say tell us about the northeast plume and why is it on the back burner, and they

	will tell you from DOE's perspective it's not a priority for this reason, so it's not getting the funding. That's where you as a community can say we would like to encourage you to move it up on the priority list. This is a big deal for our community and we are willing to sacrifice in other areas in order to take care of this.
Young: We have been working on a draft recommendation on the northeast plume saying let's put more effort into that project because of the positive outcome from what's been done on the northwest plume. There were questions about doing that because it looks like we want to change priorities.	**Cantrell:** I think the thing is there is no more immediate risk at this site.
Peterson: There may be no immediate risk to the environment as a whole, but I believe there is immediate to this community as a whole as we lose those jobs.	**Cantrell:** If there is no immediate risk for the groundwater plumes and burial grounds, you should talk to DOE about your priorities for the community. Initially, how do you see what the role is for the subcommittee?
Peterson: I think I would like to understand what PED is doing and what components is that piece, and I would also like to better understand what the EA would have in it. **Young**: How could the EA enhance some of our choices?	**Cusick:** Don't look at the EA as the end all, be all document. It is just the yes or no. The individual transfer decisions are made on a case by case basis.
Wheeler: Over the next two to three months, why don't we take the two pieces of the pie and focus on starting the outline of the plan. **Peterson**: I feel like the plan should be developed by the community, with the CAB helping out instead of the CAB taking the lead. **Tidwell**: What type of communication do we have with Chad (Chancellor)? **Wheeler**: We do have communication with his group but right now it is an informal one. I think we need to have someone from this group as an ad hoc, if nothing else. **Peterson**: I was wondering what you (Cantrell) thought the CAB's role would be based on your experience with other communities?	**Cantrell:** I think the most important thing is that Paducah has the opportunity to truly impact the future use of their site might be.
Peterson: So you see the CAB listening to PED, the summit team and developing a recommendation from what their concerns are.	**Cantrell:** That would make sense to me, and that is exactly what the CAB's role is.
Peterson: One other request would be if we could get a summary about PACRO, that would help me understand their role.	**Smith:** We can send out the PACRO brochure. **Cantrell**: Do you want PED to come in and make a presentation?
Wheeler: Let's just formalize a PED-CAB relationship.	**Cantrell:** Would you be interested in a discussion with PED so you will be on the same page with the other two groups?

Peterson: I think that would be a good idea.	

Next Future Use Subcommittee meeting was set for March 21, 2013 at 5:00 pm.

Meeting was adjourned at 7:10 pm.

Future Use Subcommittee Planning
February 11, 2013

Future Use – Community

- Adaptive Reuse
- Asset Revitalization
- Reindustrialization
- Property Transfer
- Future Use Vision
- Site Reuse
- Economic Development

Future Use – *The opportunity for a community to develop a future vision for the site that may be integrated into DOE's end state cleanup goals.*

End State – DOE

The mission of DOE Environmental Management is to clean up the site to the regulatory standards agreed upon for the site.

- Commercial/Industrial
- Recreational
- Residential
- Agricultural

Current assumption is industrial/recreational use – based on community input collected through various mechanisms. The KRCEE future use study was the most recent to verify community desire.

Why is this important

End State **does not equal** Future Use.

In the absence of a plan, DOE will move forward with cleanup at the established pace.

Multiple planning processes takes time.

The key is **organization**.

Who does what?

PACRO – Reuse Organization established by DOE in 1998 to help with impacts of cleanup

Paducah Economic Development – Appointed Economic Development Lead by Summit Team

Summit Team – State and local leadership team monitoring future use activity

CAB – Land Use Planning?
Cleanup Sequencing?